UNDER REPORTING OF PRIMARY ENROLMENT IN MALAYSIA

by

Mohamad Shukor Mat Lazim, Nur Adila Daud, Rubiah Musa, Wan Mohd Saufi Wan Ghazali, Nur Layali Mohd Ali Khan, Riyanti Saari

> 28 October 2015 Institut Latihan Statistik Malaysia, Sungkai, Perak



PRESENTATION OUTLINE

- Introduction
- Literature Review
- Methodology
- Findings
 - Conclusion





Introduction

- > Problem Statement
- Research Question
- Research Objectives



Homeschooling in Malaysia: Legal Issues Education in Malaysia



LIKE MOST THINGS IN LIFE, education in Malaysia is in constant flux. Policies are made and unmade, and flin-flops are not unusual. This section is not

intended to review every c regulations (legislated and unwritte traditional schooling system. Becau information provided below will cert additional info that would be helpfu

Dept can't act against unregistered 'tahfiz' schools

△ August 6, 2011, Saturday

ALOR SETAR: Kedah Islamic Religious Department (Jaik) does not have the power to act against unregistered 'tahfiz' schools as they are beyond its jurisdiction.

A Jaik spokesman said it could only take action against schools that registered the ent and even then it has limited jurisdiction.

Religious schools need more funds

G Vinod | October 11, 2012

Meanwhile, Deputy Education Minister Mohd Puad Zakarshi dismissed allegation that the government had sidelined religious schools in the country.

He also said that there 382 such schools in the country but only 156 of them are registered with the ministry.

"The schools registered with the ministry obviously are given unregistered, the government pays for the teachers' salary and

He claimed that some of these religious schools were reluctar their influence in their schools.

"The school managament gives all sort of problems out of fear students and parents.

"But we do pass some allocation for these unregistered schoo state government to decide how to disburse the funds to ther

Homeschooling: Is it legal?

In Malaysia, there are many schooling options available. Besides public and private education, homeschooling is another alternative that has been gaining popularity. However, parents who chose to homeschool their children have a number of concerns, including the legality issue.

Primary education has been made compulsory after the government amended the Education Act 1996 (Act 550) in 2002. However, Malaysian students are not obliged to enrol in a secondary school after Standard 6.

Therefore, parents who wish to homeschool their child at the primary level have to get approval from the Ministry of Education.

PROBLEM STATEMENT

Statistics derived from administrative records are often used as inputs in planning and formulation of policies to strengthen the education system as well as for the implementation and monitoring of programmes related to education development. Typically, administrative data face shortcomings in terms of standardization, coverage, accuracy and timeliness. Such problems resulted in fluctuations and inconsistency in time series of education statistics, which might be misleading and does not reflect the real progress and development in the education system in the country.



GROSS ENROLMENT RATIO (GER) PUBLISHED AT UIS WEBSITE UNTIL 2005 (BY USING THE UNPD POPULATION AS THE DENOMINATOR)

$$GER_{\textit{Primary}} = \frac{Enrolment as at 31st Dec (7 - 12 \, years \, old)}{Population Projection UNPD (7 - 12 \, years \, old)} \, \times \, 100$$

Year	Enrolment at	Difference of enrolment	UNPD Population	GER
	primary level as at	as at 31 Dec from year	Projection	Primary
	31 Dec	to year (%)		
2000	3,025,977		3,050,892	99.2
2001	3,033,019	0.23	3,089,889	98.2
2002	3,009,009	-0.79	3,116,615	96.5
2003	3,056,266	1.57	3,133,454	97.5
2004	3,159,376	3.37	3,143,133	100.5
2005	3,202,008	1.35	3,147,625	101.7
2006			3,188,798	*
2007			3,217,588	*
2008		••	3,234,762	*
2009		••	3,242,329	*
2010		••	3,244,500	*
2011	••	•••	3,242,999	*
2012	••	•••	3,222,749	*
2013	••	•••	3,182,143	*

RESEARCH QUESTION

Can household surveys and censuses data be used to complement the number of primary enrolment from administrative record?



RESEARCH OBJECTIVES

To estimate the primary enrolment in Malaysia by using household survey/census



LITERATURE REVIEW





LITERATURE REVIEW

 "Among the problems faced by statisticians in education are <u>inconsistencies</u> between <u>population</u> estimates produced by national authorities and UNPD, and <u>under-coverage</u> of <u>enrolments</u> or population data."

> Nicole Bella, UNESCO and Said Belkachla, UIS Impact of Demographic Trends on the Achievement of the Millennium Development Goal of Universal Primary Education



2004

 "...ideally, household surveys collect data on enrollment and/or school attendance among a representative sample of children. Questions concerning children's school participation are typically asked of the head of households. <u>School may report</u> <u>higher enrolment figures in order to obtain greater</u> <u>resources</u>, producing distortions in the estimates of student enrolments."

Guide to the Analysis and Use of Household Survey and Census Education data by UIS



 "Although both enrollment and attendance are used to ascertain school participation, they are two-different concepts. A child may be enrolled in school but not attending school at the time of the interview. This is a common problem in administrative data, because schools usually report enrollment but not attendance to their statistics offices."

Using Household Survey Data





2009

• "...Due to differences in the phrasing of attendance/enrollment questions, the responses have slightly different meanings with regard to what type of attendance is queried and what time-period is included. While each answer may provide the country with the information desired, the data is not entirely comparable at the international level."

How (well) is Education Measured in Household Surveys? A Comparative Analysis of the Education Modules in 30 Household Surveys from 1996-2005 by International Household Survey Network



• "...The Selected Education Statistics (SES) <u>under estimates enrolment rates because of the underreporting of enrolment in unrecognized institutions and also due to non-reporting of enrolment data on an annual basis by some of the State governments. Extrapolations are used to fill the gaps arising from non-reporting by some of the States."</u>

Country Summary of Higher Education, India



GROSS ENROLMENT RATIO (GER) FOR PRIMARY EDUCATION IN SELECTED COUNTRIES

Country	2000	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013
Malaysia	99.2	98.2	96.5	97.5	100.5	101.7								
Indonesia	110.3	111.2	111.6	111.3	110.7	109.8	108.1	111.1	109.5	109.9	109.9	109.1	108.5	
Thailand	97.7	97.2	98.1		98.9	98.1	96.6	97.0	97.4	96.7	94.9	94.9	95.4	92.8
Brunei	111.3	107.7	108.0	111.1	111.8	111.3	111.7	110.8	107.3	104.2	101.0	98.3	95.5	
Philippines	109.6	109.0	108.4	108.3	107.4	106.5	104.6	104.4	105.1	105.8				
New Zealand	99.5	97.8	97.4	98.4	98.6	99.8	100.2	100.6	101.0	101.1	101.2	100.1	98.7	
United Kingdom	100.6	100.5	100.0	100.1	106.0	106.5	105.3	104.0	106.5	106.2	106.9	106.9	108.5	
Japan	101.0	100.7	101.1	101.3	101.9	101.9	102.1	102.0	101.5	102.0	102.2	102.6	102.3	
India	96.3	96.3	97	105.4	••	••		114.3	115.2	113.9	113.5	112.6		





CASE STUDIES OF ENROLMENT





ENROLMENT IN INDONESIA

- Indonesia using household surveys, namely through the National Social Economic Survey to obtain the enrolment details.
- Questions that serve as proxies of enrolment:
 - Does (name) attend school / program packages equivalent A / B / C this school year?
 - Not / not yet attended school
 - Still schooling
 - No longer attending school







SURVEI SOSIAL EKONOMI NASIONAL 2015

KETERANGAN POKOK ANGGOTA RUMAH TANGGA

C.	ш	м	4	ъ.	×	ш	a

I. KETERANGAN TEMPAT						
101	Provinsi:					
102	Kabupaten/Kota*)					
103	Kecamatan:					
104	Desa/Kelurehan*):					
105	Klasifikasi desalkelurahan	1. Perkotaan 2. Perdesaan				
106	Nomor blok sensus					
107	Nomor kode sampel					
108	Nomor urut sampel rumah tangga					
109	Nama Kepala Rumah Tangga					
110	110 Alemat (name jelan/gang, RT/RW/dusun)					
1 Com	T YANG TIDAK OCCILI					

Kebehatan, Pekerjaan dan pengeluaran ruwah tangga. Untuk itu kami'saya akan mewawancarai bapak'ibu RUMAH TANGGA LAINNYA. SELURUH DATA YANG BAPAK^IIBU BERIKAN KEPADA KAMI HANYA AKAN DIGUNAKAN UNTUK KEPERLUAN PERENCANAAN PEMBANGUNAN. APAKAH BAPAK^IIBU BERSEDIA MELUANGKAN WAKTU UNTUK WAWANCARA SEKARANG

Ya diberikan ijin → Lanjut mencatat waktu dan mulai wawancara.

□ Tidak diberikan ijin ⇒ Lengkapi isian Blok I dan II. Selesai dan diskusikan hasilnya dengan pengawas.

II. KETERANGAN PENCACAHAN								
Uraian	Nama	Jabatan Tanggal	Tanda tangan					
201 Pencacah		Stef BPS Provinsi 1 KSK 3 Stef BPS Keb/Kote 2 Mitre 4 Tgl bln 1						
202 Pengawas		Stef BPS Provinsi 1 KSK 3 Stef BPS Keb/Kote 2 Mitre 4 Tgl bln						
203 Hasilpencac	ahanrumahtangga:	Terisi lengkap						

	III. RINGKASAN (diisi setelah pencacahan selesai berdasarkan Blok IV.A)						
301	Banyaknya anggota rumah tangga						
302	Benyaknya anggota rumah tangga umur 0 - 4 tahun						
303	Banyaknya anggota rumah tangga umur 5 tahun ke atas						
304	Banyaknya anggota rumah tangga umur 5-24 tahun						
305	Banyaknya anggota rumah tangga umur 10 tahun ke atas						
306	Banyaknya perempuan umur 10-49 tahun						

ENROLMENT IN INDONESIA (cont'd)



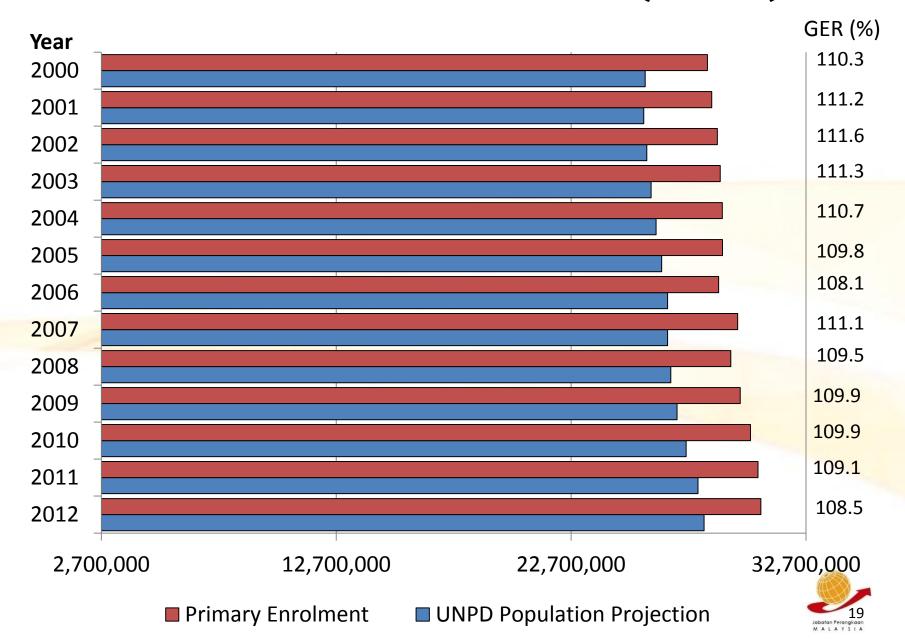
Year	Enrolment at primary level	UNPD Population	GER (%)
2000	28,508,964	25,856,501	110.3
2001	28,690,131	25,792,466	111.2
2002	28,926,377	25,923,999	111.6
2003	29,050,834	26,107,156	111.3
2004	29,142,093	26,321,048	110.7
2005	29,149,746	26,559,475	109.8
2006	28,982,708	26,813,012	108.1
2007	29,796,705	26,811,712	111.1
2008	29,498,266	26,943,711	109.5
2009	29,901,051	27,209,451	109.9
2010	30,341,821	27,602,381	109.9
2011	30,662,441	28,105,354	109.1
2012	30,784,378	28,365,836	108.5

■ GER in Indonesia for the period 2000-2012 exceed 100%



ENROLMENT IN INDONESIA (cont'd)





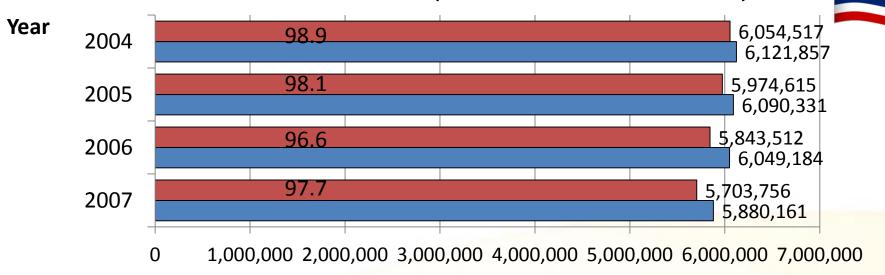
ENROLMENT IN THAILAND



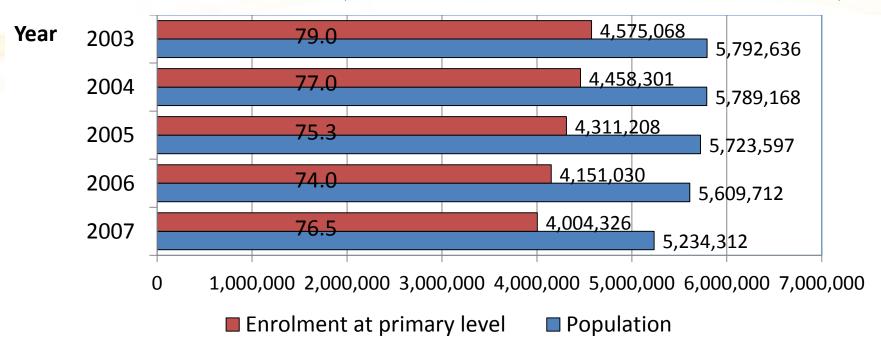
■ This is a comparison between the GER for Thailand at primary level which published in the UIS website and also Thai Education System:

Year	UIS Website			Thai E	Difference		
	Enrolment	Population	GER (%)	Enrolment	Population	GER (%)	(%)
2003	-	-	_	4,575,068	5,792,636	79.0	-
2004	6,054,517	6,121,857	98.9	4,458,301	5,789,168	77.0	21.9
2005	5,974,615	6,090,331	98.1	4,311,208	5,723,597	75.3	22.8
2006	5,843,512	6,049,184	96.6	4,151,030	5,609,712	74.0	22.6
2007	5,703,756	5,880,161	97.0	4,004,326	5,234,312	76.5	20.5

GER IN THAILAND (SOURCE: UIS WEBSITE)



GER IN THAILAND (SOURCE: THAI EDUCATION SYSTEM)





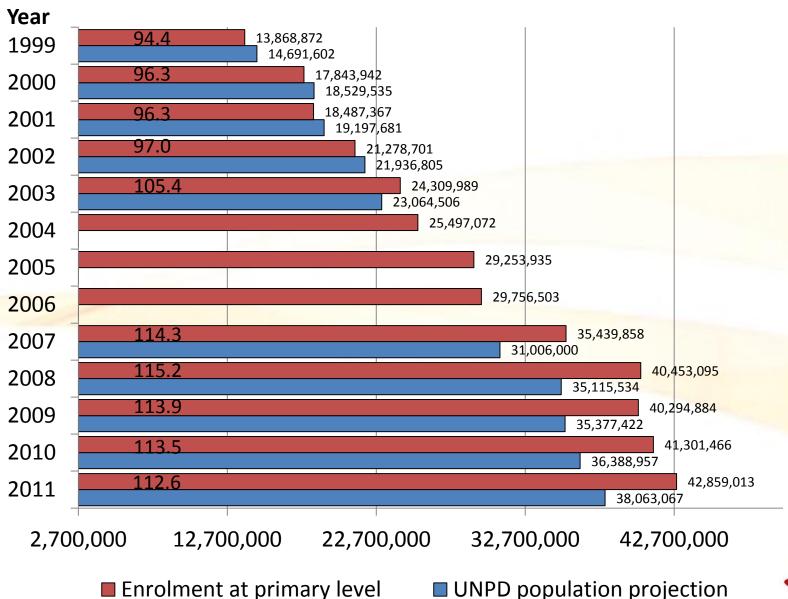
ENROLMENT IN INDIA

Year	Enrolment at primary level	UNPD population	GER (%)
1999	13,868,872	14,691,602	94.4
2000	17,843,942	18,529,535	96.3
2001	18,487,367	19,197,681	96.3
2002	21,278,701	21,936,805	97.0
2003	24,309,989	23,064,506	105.4
2004	25,497,072	••	• •
2005	29,253,935	••	••
2006	29,756,503	••	••
2007	35,439,858	31,006,000	114.3
2008	40,453,095	35,115,534	115.2
2009	40,294,884	35,377,422	113.9
2010	41,301,466	36,388,957	113.5
2011	42,859,013	38,063,067	112.6



ENROLMENT IN INDIA (cont'd)





■ UNPD population projection

METHODOLOGY



METHODOLOGY

Data sources:

- 1. Labour Force Survey 2000-2014
- 2. Population and Housing Census 2000 & 2010

Scope & Coverage:

All population in Malaysia aged ±7 to 12+ years old

Technique used:

Linear Extrapolation Method



FINDINGS



COMPARISON BETWEEN ENROLMENT OF ADMINISTRATIVE RECORDS, ACTUAL AND ESTIMATES

		Enrolment			GER			
Year	UNPD Population	Administrative Records	Actual	Estimates	Administrative Records	Actual	Estimates	
2000	3,050,892	3,025,977	3,094,426	3,192,855	99.2	101.4	104.7	
2001	3,089,889	3,033,019	3,106,317	3,196,934	98.2	100.5	103.5	
2002	3,116,615	3,009,009	3,196,545	3,201,013	96.5	102.6	102.7	
2003	3,133,454	3,056,266	3,247,121	3,205,092	97.5	103.6	102.3	
2004	3,143,133	3,159,376	3,243,542	3,209,171	100.5	103.2	102.1	
2005	3,147,625	3,202,008	3,259,842	3,213,250	101.7	103.6	102.1	
2006	3,188,798		3,248,942	3,217,329	*	101.9	100.9	
2007	3,217,588		3,335,945	3,221,408	*	103.7	100.1	
2008	3,234,762		3,440,681	3,225,487	*	106.4	99.7	
2009	3,242,329		3,447,967	3,229,566	*	106.3	99.6	
2010	3,244,500		3,198,708	3,233,645	*	98.6	99.7	
2011	3,242,999		3,174,035	3,237,724	*	97.9	99.8	
2012	3,222,749		3,169,973	3,241,803	*	98.4	100.6	
2013	3,182,143		3,091,455	3,245,882	*	97.2	102.0	
2014			3,027,150	3,249,961				

CONCLUSION



CONCLUSION

The time series of primary enrolment statistics estimated using the household survey and census shows a more consistent and steady trend. As a result, the GER estimated based on this new statistics can better reflect the real progress and development in the education system in the country.



RECOMMENDATION



RECOMMENDATION

The administrative data system needs to be improved to ensure the actual primary enrolment in Malaysia is reflected.





